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Research Paper

The Paradox of Parity: A Comparative Analysis of Women's Educational Attainment and Labor Market Integration in BRICS Countries

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ABSTRACT

This paper presents a comparative analysis of women's educational attainment across the BRICS nations (Brazil, Russia, India, China, and South Africa), examining the nexus between educational output and labour market integration. The research confirms that concerted government action, including high investment and affirmative policies, has resulted in significant success, particularly at the tertiary level, leading to a "parity reversal" where female enrolment often exceeds male enrolment in high-attainment countries like China, Brazil, and Russia. Despite these impressive quantitative achievements, a persistent "paradox of attainment" exists: translating educational gains into equitable employment proves difficult. High female unemployment in countries such as Brazil and South Africa highlights deep-seated socio-economic and structural challenges beyond mere access to schooling. Governments are responding by shifting policy focus toward the quality and relevance of education through aggressive investment in Science, Technology, Engineering, and Mathematics (STEM) and digital skill training. To fully capitalize on this valuable human capital, the study concludes that robust labour market reforms, targeted job creation, and the vigorous enforcement of anti-discrimination laws are essential to combat structural inequality and close the enduring employment gap.

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1. INTRODUCTION

Women's Education as a Catalyst for BRICS Development

1.1 Background and Significance of Gender Equality in Education (SDG 4 Focus)

Educational attainment is globally acknowledged as a foundational pillar for sustainable national development and social cohesion. Investing in women's education yields

substantial dividends, a correlation quantified by findings that improved education accounts for approximately 50% of economic growth in Organisation for Economic Co-operation and Development (OECD) countries over the past five decades. Crucially, about half of this growth is attributed to increased gender equality in educational attainment and the subsequent

entry of women into higher levels of education. This recognition establishes educational equity not merely as a social right but as a critical economic imperative. For the BRICS bloc-comprising Brazil, Russia, India, China, and South Africa, the advancement of women's development is paramount. As a diverse group of emerging economies, the collective progress of BRICS holds great significance for the global economy. Consequently, strengthening research into the issues women face and promoting gender equality in education and healthcare have become essential development tasks for member nations. This mandate is intrinsically linked to the international framework established by the Sustainable Development Goals (SDGs), particularly SDG 4 (Quality Education) and SDG 5 (Gender Equality), which explicitly call for inclusive and equitable education and the elimination of gender disparities across all levels by 2030.

1.2 The BRICS Context: Economic Powerhouse and Development Heterogeneity

The BRICS countries present a complex landscape defined by rapid economic growth alongside significant internal disparities. Collectively, the education levels in Brazil, Russia, China, and South Africa surpass the world average, indicating a pervasive and noticeable development trend toward the universalization of higher education. Russia and China, in particular, exhibit highly developed educational infrastructures, with tertiary enrolment rates approaching or exceeding those of many developed nations. However, the group is fundamentally heterogeneous. While some members have largely overcome foundational challenges, others continue to struggle with systemic barriers. For instance, in India and South Africa, long-standing socio-economic issues, poverty, and historical social pressures have been identified as enduring obstacles limiting the enrolment of girls in school. This bifurcation requires a nuanced understanding: the development mandate for BRICS has shifted from merely securing primary access in foundational challenge countries (India, South Africa) to optimizing highly educated female human capital in high-attainment countries (China, Russia, Brazil). The failure to fully leverage this valuable human capital represents a significant economic inefficiency, potentially curtailing the expected growth trajectory of the bloc.

1.3 Problem Statement and Research Objectives

BRICS nations have successfully implemented specific policies, including affirmative actions and financial support, resulting in significant success in female education, especially at the secondary and tertiary levels. Despite these educational achievements, a persistent "paradox of attainment" exists. Translating gains on the educational front into gains in employment equality has proven difficult. This structural disconnect is highlighted by the significantly higher unemployment rates among females in countries such as Brazil and South Africa, reflecting more profound socio-economic problems that transcend mere access to schooling. This research paper aims to provide an expert-level comparative assessment of women's educational status in BRICS countries, specifically

focusing on the nexus between educational output and labour market input.

The primary objectives are:

1. To quantitatively assess the current state of female educational attainment and gender parity across BRICS nations using macro-level enrolment and literacy indicators.
2. To document the persistent systemic barriers and structural challenges that inhibit women's full educational and economic participation, including issues of educational quality and digital inclusion.
3. To evaluate contemporary policy interventions, particularly the specialized strategies implemented to boost female participation and relevance in Science, Technology, Engineering, and Mathematics (STEM) fields.
4. To examine the disconnect between high female educational attainment and low labour market equality, thereby deriving policy recommendations for closing the employment gap.

2. REVIEW OF RELATED LITERATURE

2.1 Theoretical Frameworks: Human Capital and Structural Analysis

Traditional economic analysis, rooted in the Human Capital theory, posits that increased investment in education directly enhances productivity and economic outcomes. This framework successfully explains the high Gross Enrolment Ratios (GERs) observed in BRICS nations that allocate substantial resources to education. For example, Brazil and South Africa dedicated 6.09% and 6.16% of their GDP, respectively, to education expenditure in 2018, far surpassing the global average of 4.26%. However, the persistent education-employment paradox necessitates engagement with structural and feminist development economics. This body of literature argues that even when women achieve superior educational inputs (often indicated by a Gender Parity Index, GPI, greater than 1), their labour market outputs are systematically constrained. These constraints include deeply entrenched institutional discrimination, the societal burden of social reproductive labour, and structural rigidities in the labour market that fail to integrate highly qualified women fairly. Therefore, the structural policy failures, rather than a lack of educational access, become the primary constraint on full economic empowerment.

2.2 Global and BRICS Trends in Educational Gender Parity

Globally, the elimination of gender disparities in education has been an ongoing effort, with the international community achieving, or nearly achieving, equal enrolment of boys and girls in primary school- a historic accomplishment. However, gender gaps frequently widen significantly in many countries at the secondary and tertiary levels. The BRICS experience challenges this global trend in high-attainment countries. The literature confirms that Russia, China, Brazil, and South Africa have not only achieved parity but have often surpassed it, exhibiting educational attainment levels higher than the global average. Women in these countries often lead men in tertiary enrolment. The BRICS experience, therefore, signals a transition past the

typical *access crisis* observed in many developing regions toward a crisis of *relevance* and *utilization* of highly educated female talent.

2.3 The Evolution of Policy Focus: From Access to STEM and Digital Skills

Early policy literature focused heavily on universalization and affirmative action to secure basic access, such as providing financial support to encourage girls' enrolment. These strategies achieved substantial results, particularly in increasing enrolment rates. Recent policy discourse, however, reflects a growing recognition that high enrolment numbers must be aligned with the future demands of national economies—specifically, digital transformation and technological innovation.

Governments across the BRICS bloc are now moving toward specialized, future-oriented strategies. This shift involves strengthening research and development and focusing resources on female talent training programs in technical and vocational fields. For instance, the expansion of women's participation in high-tech industries is identified as a key focus in Russia's National Strategy for Action for Women 2023–2030. This policy evolution, which recognizes that women may become a major driving force in economic and social development, is supported by continuous tracking and comparison of status and progress documented in reports such as the BRICS Women's Development Report.

3. METHODOLOGY

3.1 Research Design and Scope

This study utilizes a comparative cross-sectional analytical approach, primarily relying on macro-quantitative data analysis complemented by qualitative policy evaluation. The scope focuses on the BRICS-5 nations (Brazil, Russia, India, China, and South Africa). The analysis tracks educational trends and gender parity between 2000 and 2021/2023, assessing performance using the latest available figures from authoritative international sources. This design allows for both country-specific contextual analysis and the identification of bloc-wide trends and common structural challenges.

3.2 Data Sources and Key Indicators

The principal sources for quantitative data are the World Bank Gender Data Portal, the World Development Indicators database, and the UNESCO Institute for Statistics (UIS). Qualitative data regarding policy interventions and challenges are drawn from official BRICS Women's Development Reports.

Key metrics analysed include

- **Adult Female Literacy Rate:** The percentage of females aged 15 and above who can read and write with understanding.
- **Gross Enrolment Ratio (GER):** The total enrolment, irrespective of age, expressed as a percentage of the official school-age population for a given educational level (e.g., tertiary female GER).

- **Gender Parity Index (GPI):** Calculated as the ratio of female to male enrolment or literacy rates. A GPI of 1 signifies parity. Critically, a GPI of less than 1 suggests girls are disadvantaged, while a GPI greater than 1 suggests disparity in favor of females (or potential disadvantage for males in that specific sector).

3.3 Interpretation and Limitations of Cross-National Aggregation

While international statistics provide essential comparability, they inherently simplify complex national realities. The data masks significant intra-country disparities, such as wide variances in literacy rates between states in India or urban/rural divides across the bloc.

Furthermore, the interpretation of the Gender Parity Index (GPI) requires academic rigor, particularly at the tertiary level. A GER where women's enrolment exceeds men's ($GPI > 1$), as seen in Brazil and China, must not be interpreted as the achievement of gender equality. Rather, it indicates that the issue of *access* has been solved, but it may conceal underlying structural problems, such as highly gendered fields of study (e.g., women concentrating in humanities and education), or a higher rate of male disengagement from the formal education system. The persistence of high female unemployment despite a high GPI confirms that parity reversal in access is insufficient to guarantee equitable economic outcomes.

4. Results and Discussion: Educational Attainment and Parity in BRICS

4.1 Foundational Access: Literacy and Primary Education

Significant progress has been made in achieving foundational education across the bloc. Most BRICS nations, particularly the more established economies, have achieved high levels of adult female literacy. For instance, the adult female literacy rate in Brazil reached 94.9% in 2022. Moreover, global efforts have resulted in all developing regions achieving or nearly achieving equal enrolment of boys and girls in primary school.

Despite this collective success, foundational challenges remain acute in certain BRICS members. Systemic barriers, including high levels of poverty and social resistance rooted in historical context, continue to impede the "last mile" progress in the universalization of basic education, particularly in India and South Africa. While India is actively promoting universalization among girls and has made progress in rights to equal education, disparity still prevails, although declining over time.

4.2 Tertiary Education: The Parity Reversal Trend

The most compelling finding relates to the massive surge in female enrolment at higher educational levels across the BRICS collective, driven by affirmative actions and financial support. In several key member states, this trend has led to a sustained reversal of gender parity, where female enrolment significantly outstrips that of males.

Table 1: Comparative Female Tertiary Gross Enrolment Ratios (GER) in BRICS (Latest Available Data)

Country	Female Tertiary GER (% Gross)	Year	Salient Point
Brazil	71.9%	2022	Ratio 7% higher than men; the highest GER among BRICS excluding China.
Russian Federation	57.1%	2022	High enrolment, exceeding men's by more than 5 percentage points.
India	32.8%	2023	Lowest relative GER; ongoing foundational access challenges.
China	81.0%	2023	The highest GER, women's ratio to men in higher education reached 1.15.
South Africa	34.2%	2022	Moderate GER; high national investment in education.

The data clearly defines a BRICS policy spectrum. China exhibits the highest female GER at 81.0% (2023), representing an extremely rapid growth trajectory in tertiary enrolments over the past two decades. This high attainment level has led to a noticeable trend where women are increasingly receiving higher education, thereby delaying their entry into the labour market. Brazil (71.9%) and the Russian Federation (57.1%) also stand out, with their GERs demonstrating established, successful educational pipelines where women consistently account for a greater share of students than men; for instance, in 2017, women accounted for 54% of doctorate holders in Brazil.

In contrast, India and South Africa display relatively lower GERs (32.8% and 34.2%, respectively). This gap is particularly notable because both countries dedicate high proportions of their GDP to education (over 6%). This suggests that raw investment levels alone are not the sole determinant of enrolment success; rather, the efficiency of resource allocation, demographic pressures, and the historical context of educational opportunity play equally crucial roles. Brazil and Russia's long-standing success in maintaining high enrolment at the secondary level likely provides a stable foundation for tertiary success, a factor that emerging economies still grappling with foundational issues may lack.

5. Analysis of Challenges and Policy Responses

5.1 Enduring Socio-Economic and Cultural Barriers

Despite the quantitative success in tertiary enrolment, BRICS nations face significant qualitative challenges. While universalization of basic education has achieved great milestones, progress in the "last mile" remains slow. Furthermore, discrepancies exist in the overall quality of

Education and historical factors complicate the current labour market realities. For example, some elderly women currently in the Chinese labour market did not receive compulsory education, which impacts the overall aggregate skill level of the female workforce. The challenge of digital inclusion also persists, requiring deliberate policy action to ensure women can thrive in a rapidly digitizing global economy. The literature suggests that while the gender gap in online education is narrowing across BRICS countries, the pace is uneven. Russia leads significantly in this area, with 61% of enrolment in online courses coming from women. Brazil follows at 47%, while India lags at 38%. This uneven penetration of online learning highlights areas for future knowledge transfer.

5.2 Addressing the Digital and STEM Divide

Recognizing that the bulk of future economic growth will rely on high-tech sectors, BRICS governments are actively executing strategies to pivot female educational attainment toward Science, Technology, Engineering, and Mathematics (STEM) fields. This signifies a policy shift from merely ensuring access (quantity) to ensuring relevance (quality and future alignment). Governments are offering top-level planning and resource support for women's STEM education and entrepreneurship.

5.3 Case Studies of Targeted STEM and Empowerment Policies

The focus on STEM training demonstrates a deliberate policy of proactive diversification, aimed at moving female graduates out of traditionally gendered, lower-wage sectors into high-value technological careers.

Table 2: Key National Initiatives Promoting Female STEM and Digital Education in BRICS

Country	Policy/Program Name	Focus Area	Scope and Impact
Brazil	"Scientists of the Future"	High-tech Research & Development (R&D)	Offers women high-quality learning resources and international exchange opportunities through collaboration with global institutions.
Brazil	"Girls in Computer Science" (UFPB)	IT/Coding Skills	Introduces information technology courses and career planning to high school girls nationwide.
India	Vigyan Jyoti programme	STEM Career Pathway	Implemented in 250 districts to inspire girls to pursue tertiary education and careers in STEM.
South Africa	"ProMaths Online"	STEM Training	Provides equal opportunities for women to pursue professions historically dominated by males.
Russia	National Strategy for Action (2023–2030)	High-Tech/Engineering	Prioritizes expanding women's participation in high-tech industries and popularizing engineering careers.

Brazil, in particular, has positioned women in STEM as a national priority. Beyond the "Girls in STEM" strategy, the Ministry of Science, Technology, and Innovation (MCTI) launched the "Scientists of the Future" initiative to provide international exchange and high-quality learning resources.

Furthermore, initiatives like the Federal University of Paraíba's "Girls in Computer Science" program enhance technological skills through activities such as coding competitions for high school girls. This commitment to directing women toward specialized, high-growth sectors confirms governmental

awareness that BRICS women must be globally competitive in emerging fields to harness their full "she power". India supports this trend with policies such as the *Vigyan Jyoti programme*, which is actively inspiring girls across 250 districts to pursue STEM careers. Similarly, the All-India Council for Technical Education (AICTE) implements the *Pragati Scholarship* and the *TechSaksham Programme* to strengthen women's employability. These policies demonstrate a concerted effort by BRICS nations to transition from a passive education provisioning model to one of proactive talent incubation.

6. The Education-Employment Disconnect: Policy Implications

6.1 Unpacking the Paradox of High Attainment and High Unemployment

The central tension of this research is the failure to translate impressive educational statistics into equitable economic participation. The analysis confirms that even with educational gains, translating them into employment equality proves difficult. This structural failure is most visible in the significantly high unemployment rates among females in Brazil and South Africa, rates that indicate deep-seated socio-economic problems existing outside the education sector.

This systemic failure reveals a critical policy accountability gap. While ministries of education have succeeded in producing highly qualified female human capital (evidenced by high GERs), economic ministries have failed to effectively integrate and utilize this resource. When highly educated women—representing a substantial and expensive public investment—remain unemployed, the national return on educational investment is significantly diminished. Addressing female unemployment is, therefore, not merely a social equity issue but an urgent economic necessity for sustained BRICS growth.

6.2 Structural and Demand-Side Policy Requirements

The evidence necessitates a comprehensive policy shift: the focus must move vigorously toward gender inequality *within the labour market* itself. This requires labour reforms that target the demand side of the employment equation, rather than simply increasing the supply of educated women.

A vigorous response should encompass three critical areas:

- 1. Labor Market Reforms:** National policies must implement stringent reforms to combat workplace discrimination and address the persistent gender wage gap. This includes legal frameworks designed to prevent and combat harassment, thereby ensuring a safe and inclusive environment for women.
- 2. Targeted Job Creation:** Governments must align job creation policies specifically to absorb and utilize the highly educated female demographic, ensuring that the skill development achieved through STEM initiatives is matched by appropriate employment opportunities.
- 3. Informal Sector Support:** Given the large proportion of the workforce engaged in the informal economy across developing BRICS nations, policies must provide specific

support to women's employment in this sector to formalize and stabilize their economic contributions.

Brazil provides a contemporary example of policy shifting toward labour market regulation. Law No. 14,457/2022 established the *Employ + Women Program* to promote women entering and continuing in the labour market and to prevent and combat harassment in the workplace. Such initiatives, which directly address structural institutional barriers, are essential templates for the rest of the bloc.

6.3 BRICS Cooperation and Knowledge Transfer for Equity

International cooperation within the BRICS framework is vital for accelerating progress on both SDG 4 and SDG 5. Rooted in the spirit of mutual trust and strategic partnership, the exchange of best practices can significantly enhance policy efficacy across the member states.

Knowledge transfer should focus on two key areas: leveraging successful STEM initiatives and scaling up digital and lifelong learning models. Countries can adopt proactive talent identification and incubation strategies, such as Brazil's focus on international exchange for its "Scientists of the Future". Furthermore, online learning presents a powerful mechanism for women to continuously improve labour skills and achieve lifelong learning, especially in the context of global economic transitions. Scaling models where women have high enrolment in online courses, such as Russia's impressive 61% figure, could significantly bolster labour market resilience across the BRICS collective.

7. CONCLUSION AND RECOMMENDATIONS

7.1 Summary of Key Findings

The comprehensive analysis confirms that women in BRICS countries have made monumental educational strides, largely overcoming barriers to access at the secondary and tertiary levels, resulting in a pronounced parity reversal in high-attainment members like China, Brazil, and Russia. This success is the product of significant government investment in education and targeted affirmative actions.

However, this progress is fundamentally incomplete. The central dilemma for BRICS development is the structural barrier that prevents these educational gains from translating into labor market equality, evidenced by the high unemployment rates among educated women in Brazil and South Africa. Consequently, the policy challenge has shifted from securing universal *access* to ensuring the economic *relevance* and *utilization* of highly skilled female human capital through targeted STEM programs and aggressive labor market reforms.

7.2 Policy Recommendations for Enhancing Quality and Labor Market Equity

Based on these findings, the following policy recommendations are critical for fully capitalizing on the massive investment made in female education across the BRICS bloc:

- 1. Integrated Economic and Educational Planning:** BRICS nations must mandate rigorous inter-ministerial coordination between educational and economic ministries.

- Curricula, particularly in STEM fields, must be dynamically linked to national high-tech and job creation strategies, ensuring educational outputs meet specific labour market demands.
2. **Invest in Lifelong Learning Infrastructure:** Governments should prioritize the expansion and subsidization of digital skill training and online education programs. Leveraging successful high-enrolment models, such as those demonstrated in Russia, will provide a critical mechanism for women to adapt their skills throughout their careers and remain competitive in digitized economies.
 3. **Enforce Strict Labor Equality Laws:** Addressing the employment paradox requires immediate action on the demand side. BRICS members should implement and vigorously enforce legal frameworks that outlaw workplace discrimination, close gender wage gaps, and proactively combat harassment (e.g., drawing inspiration from Brazil's *Employ + Women Program*). These policies are necessary to eliminate the structural biases that currently negate educational advantages.

7.3 Limitations and Future Research Directions

This analysis relies predominantly on macro-level data and high-level policy summaries. Future research should prioritize micro-level studies designed to assess the direct efficacy of specific STEM interventions (such as *Vigyan Jyoti* in India¹) on female career placement, salary levels, and longitudinal job satisfaction. Furthermore, extending the analysis to examine the correlation between high female educational attainment and increased political participation and social influence—critical components of holistic gender development—is warranted.

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